The proposed regulation fails to adequately address the issue of security while causing great hardship to the aviation community. There are a great number of self employed flight instructors throughout the country who would be greatly burdened by the proposed requirements for confirming background checks, record archiving and the like. Control through the J-1 visa program already insures that individuals should have been adequately screened before being admitted to the US for flight or any other kind of training. Flight schools and flight instructors should not be given greater responsibility in areas that TSA has the statutory responsibility to regulate.